

# WEST VIRGINIA LEGISLATURE

## 2019 REGULAR SESSION

**Introduced**

### **House Bill 2428**

**FISCAL  
NOTE**

BY DELEGATES ELLINGTON, HILL, PACK, DEAN, WILSON,

BATES, FLEISCHAUER, STAGGERS AND PUSHKIN

[Introduced January 15, 2019; Referred  
to the Committee on Health and Human Resources then  
the Judiciary.]

1 A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new article,  
 2 designated §16-56-1, §16-56-2, §16-56-3, §16-56-4, §16-56-5, and §16-56-6, all relating  
 3 to creating a state administered wholesale drug importation program.

*Be it enacted by the Legislature of West Virginia:*

**ARTICLE 56. STATE ADMINISTERED WHOLESALE PRESCRIPTION DRUGS**  
**IMPORTATION PROGRAM.**

**§16-56-1. Definitions.**

1 The following terms are defined:

2 “Bureau” means the Bureau of Medical Services.

3 “Commission” means the Legislative Oversight Commission on Health and Human  
 4 Resources.

5 “Importation Program” means a State-administered wholesale importation program where  
 6 the state is the licensed wholesaler, importing drugs from a licensed, regulated Canadian supplier,  
 7 solely for distribution to voluntarily participating, state-licensed, in-state, pharmacies and  
 8 administering providers for the exclusive purpose of dispensing to state residents with a valid  
 9 prescription.

**§16-56-2. Development of a Wholesale Importation Program Design.**

1 The bureau shall design a wholesale prescription drug importation program in consultation  
 2 with relevant stakeholders and federal agencies that will meet relevant requirements of 21 U.S.C.  
 3 384, including safety and cost savings. In developing a prescription drug importation program for  
 4 federal certification, the bureau shall:

5 (1) Designate a state agency to become a licensed wholesaler for the purpose of seeking  
 6 federal certification and approval to import safe prescription drugs that will provide savings to  
 7 West Virginia’s consumers;

8 (2) Require that program to use Canadian suppliers regulated under the appropriate

9 Canadian and provincial laws;

10 (3) That the program has a process to sample the purity, chemical composition, and  
11 potency of imported products;

12 (4) That the program only imports those prescription pharmaceuticals expected to  
13 generate substantial savings for West Virginia's consumers;

14 (5) That the program ensures imported products will not be distributed, dispensed, or sold  
15 outside of West Virginia's borders;

16 (6) That the program ensures voluntary participant, state-licensed, pharmacies and  
17 administering providers charge individual consumers and health plans the actual acquisition cost  
18 of the imported, dispensed product;

19 (7) That the program ensures health plan payment of the product component of pharmacy  
20 and provider billing reimburses no more than the actual acquisition cost of the dispensed,  
21 imported product;

22 (8) That the program ensures participating health plans keep their formularies and claims  
23 payment systems up to date with the prescription drugs provided through the wholesale  
24 importation program;

25 (9) That the program ensures participating health plans base patient cost sharing on no  
26 more than the actual acquisition cost of the dispensed, imported product;

27 (10) That the program requires participating health plans to demonstrate to the bureau  
28 how savings on imported drugs are reflected in premiums.

29 (11) That profit margin of any participating wholesaler and distributor of imported  
30 pharmaceutical products is limited to a specified amount established by the bureau;

31 (12) That the program does not import generic products that would violate U.S. patent  
32 laws on U.S. branded products;

33 (13) That the program complies with the requirements of 21 U.S.C. 581-582, pertaining to  
34 the track and trace requirements as enacted in Title II of the Drug Security and Quality Act (P.L.

35 7 113-54) to the extent practical and feasible before imported drugs come into possession of the  
36 state wholesaler and complies fully after imported drugs are in the possession of the state  
37 wholesaler;

38 (14) That the program is adequately financed through a fee on each prescription or other  
39 appropriate approach, but the size of the fee cannot jeopardize significant consumer savings;

40 (15) That the program includes an audit function to ensure that:

41 (A) The bureau has a sound methodology by which to determine the most cost-effective  
42 products to include in the importation program on an ongoing basis;

43 (B) The bureau has processes in place to select Canadian suppliers of high quality, high  
44 performance, and in full compliance with Canadian law and regulation;

45 (C) Imported drugs under the state program are not shipped, sold, or dispensed outside  
46 the state once in the possession of the state;

47 (D) Imported products are pure, unadulterated, potent, and safe;

48 (E) Participating pharmacies and administering providers are not charging more than  
49 actual acquisition cost to any consumer or any participating health plan;

50 (F) Participating health plan formularies and claims processing systems remain up to date  
51 with all relevant aspects of the importation program;

52 (G) Participating health plans base patient coinsurance and other cost sharing on the  
53 actual acquisition cost of covered, imported drugs;

54 (H) Participating health plans reimburse participating pharmacies and administering  
55 providers actual acquisition cost for imported, dispensed product;

56 (I) The program is adequately financed to support all administrative functions while  
57 generating significant consumer savings;

58 (J) The program does not put consumers at higher risk than if the program did not exist;  
59 and

60 (K) The program continues to provide West Virginia consumers with substantial savings

61 on prescription drugs.

**§16-56-3. Monitoring for Anti-Competitive Behavior.**

1 The Attorney General shall assist the bureau to identify the potential for anticompetitive  
2 behavior in industries that would be affected by a program of importation.

**§16-56-4. Submission of Request for Federal Certification and Approval.**

1 The bureau shall submit a formal request to the Secretary of the U.S. Department of Health  
2 and Human Services for certification of the State’s wholesale drug importation program.

**§16-56-5. Implementation/Additional Administrative Requirements.**

1 Upon certification and approval by the Secretary of the US Department of Health and  
2 Human Services, the bureau shall begin implementation of the wholesale importation program  
3 and have the program operational within six months of the date of the secretary’s certification. As  
4 part of the implementation process the bureau shall:

- 5 (1) Become licensed as a wholesaler;
- 6 (2) Contract with a state-licensed distributor or distributors;
- 7 (3) Contract with a licensed, regulated, Canadian supplier or suppliers;
- 8 (4) Engage health plans, employers, pharmacies, providers, and consumers;
- 9 (5) Develop a registration process health plans, pharmacies, and administering providers  
10 willing to participate;
- 11 (6) Create a publicly available source for listing prices of imported products that will be  
12 available to all participating entities and consumers;
- 13 (7) Create an outreach and marketing plan to generate program awareness;
- 14 (8) Create and staff a hotline to answer questions from any affected sector starting in the  
15 weeks before the program becomes operational that can address the needs and questions of  
16 consumers, employers, plans, pharmacies, and providers, among others;
- 17 (9) Establish a two year audit work plan cycle; and
- 18 (10) Conduct any other activities determined to be important to successful implementation

19 as determined by the bureau.

**§16-56-6. Report to the commission.**

1 The bureau shall report to commission annually by December 1st. The report to the

2 commission shall include:

3 (1) The drugs covered in the wholesale importation program;

4 (2) The number of participating pharmacies, providers and health plans;

5 (3) The number of prescriptions dispensed under the program in the period;

6 (4) The estimated savings to consumers, health plans, and employers that resulted from  
7 the program in the reporting period and to date;

8 (5) In the first three reporting periods, information on the implementation of the audit plan  
9 and, on an on-going basis, audit findings for the reporting period; and

10 (6) Any other information of importance as determined by the bureau.

NOTE: The purpose of this bill is to permit the state to designate a state agency to become a drug wholesaler to import pharmaceuticals from Canada to provide cheaper drugs to West Virginians.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.